



Notice of meeting of

Shadow Executive

To: Councillors Scott (Chair), Fraser, Gunnell, Horton, King, Looker, Merrett, Potter and Simpson-Laing

Date: Wednesday, 30 April 2008

Time: 3.15 pm

Venue: The Guildhall, York

AGENDA

1. **Declarations of Interest**

At this point, Members are asked to declare any personal or prejudicial interests they may have in the business on this agenda.

2. **Exclusion of Press and Public**

To consider excluding the public and press from the meeting during consideration of the following:

- (i) Any exempt information as detailed on the agenda for the Executive meeting to be held on 6 May 2008, under Schedule 12A to Section 100A of the Local Government Act 1972, as amended by the Local Government (Access to information) (Variation) Order 2006.
- (ii) Annexes to Agenda Item 7 (Provision of a New Stadium for York City Football Club) on the grounds that they contain information relating to the financial or business affairs of any particular person (including the authority holding that information). This information is classed as exempt under paragraph 3 of Schedule 12A to Section 100A of the Local Government Act 1972 (as revised by The Local Government (Access to Information) (Variation) Order 2006).

3. Minutes (Pages 1 - 6)

To approve and sign the minutes of the Shadow Executive meeting held on 16 April 2008.

4. Public Participation

At this point in the meeting members of the public who have registered their wish to speak regarding an item on the agenda or an issue within the Shadow Executive's remit can do so. The deadline for registering is Tuesday 29 April 2008, at 5.00 pm.

5. Executive Forward Plan

To consider the items on the agenda for the Executive meeting to be held on 6 May 2008, and to take a decision on whether to call-in any of these items.

Please note that the reports relating to these items will be published on the Council's website on 25 April 2008. The website address is www.york.gov.uk Copies of the Executive agenda and reports are also available for viewing at public libraries in York and can be obtained by telephoning Democracy Support Group on York (01904) 551088.

6. Implementation of Safer Neighbourhoods Agenda (Pages 7 - 20)

This briefing report audits the implementation of the Safer Neighbourhoods agenda by North Yorkshire Police and City of York Council.

7. Community Sports Stadium Options and Implications (Pages 21 - 26)

This briefing report provides the following details:

- (i) The background and need for the change of location for the York City Football Club.
- (ii) All options, including sites that have been identified as potential relocation sites, identifying clearly those which currently are under consideration, those which have been rejected together with the reasons why, and additional sites that may be considered suitable.

- (iii) Details of all meetings within the past 12 months between Officers and/or Council Members representing the Council with the Football Club and any other interested parties, including summaries and the purpose of those meetings.
- (iv) Details of the implications of moving to a Community Stadium, including the current location of the Rugby Club and other sporting activities currently taking place at the Huntington Stadium.
- (v) The financial implications to the City of York Council in relation to each and every option that it considered feasible to be pursued.

8. Any Other Matters which the Chair decides are urgent under the Local Government Act 1972.

Democracy Officer:

Name: Tracy Johnson

Contact details:

- Telephone – (01904) 551031
- E-mail – tracy.johnson@york.gov.uk

For more information about any of the following please contact the Democracy Officer responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports

Contact details are set out above.

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Further information about what's being discussed at this meeting

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Holding the Executive to Account

The majority of councillors are not appointed to the Executive (38 out of 47). Any 3 non-Executive councillors can 'call-in' an item of business from a published Executive (or Executive Member Advisory Panel (EMAP)) agenda. The Executive will still discuss the 'called in' business on the published date and will set out its views for consideration by a specially convened Scrutiny Management Committee (SMC). That SMC meeting will then make its recommendations to the next scheduled Executive meeting in the following week, where a final decision on the 'called-in' business will be made.

Scrutiny Committees

The purpose of all scrutiny and ad-hoc scrutiny committees appointed by the Council is to:

- Monitor the performance and effectiveness of services;
- Review existing policies and assist in the development of new ones, as necessary; and
- Monitor best value continuous service improvement plans

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City of York Council

Committee Minutes

| | |
|-----------|---|
| MEETING | SHADOW EXECUTIVE |
| DATE | 16 APRIL 2008 |
| PRESENT | COUNCILLORS SCOTT (CHAIR), FRASER, GUNNELL, KING, LOOKER, MERRETT, POTTER AND SIMPSON-LAING |
| APOLOGIES | COUNCILLOR HORTON |

196. DECLARATIONS OF INTEREST

Members were invited to declare at this point in the meeting any personal or prejudicial interests they might have in the business on the agenda.

No interests were declared.

197. EXCLUSION OF PRESS AND PUBLIC

RESOLVED: That the press and public not be excluded from the meeting as there was no exempt information detailed on the agenda for the Executive meeting to be held on 22 April 2008, under Schedule 12A to Section 100A of the Local Government Act 1972, as amended by the Local Government (Access to information) (Variation) Order 2006.

198. MINUTES

RESOLVED: That the minutes of the last meeting held on 2 April 2008 be approved and signed as a correct record.

199. PUBLIC PARTICIPATION

It was reported that there had been no registrations to speak under the Council's Public Participation scheme.

200. EXECUTIVE FORWARD PLAN

The Shadow Executive made the following comments on the Forward Plan at page 7 of the papers circulated for the Executive meeting to be held on 22 April 2008:

The Shadow Executive:

- *agreed to provisionally request officers for the following items on the Executive Forward Plan:*

Executive on 6 May

- *Residents Opinion Survey Results 2007/08*
- *Use of LPSA2 Reward Grant*
- *Gas Servicing Future Procurement*
- *Back Park Petition – Executive Response*
- *A Review and Updating of the Protocol Governing the Political Management of the Council for the 2008/09 Year*
- *Financial Support to Voluntary Organisations*

201. MINUTES OF THE LOCAL DEVELOPMENT FRAMEWORK WORKING GROUP AND SOCIAL INCLUSION WORKING GROUP

The Shadow Executive considered a report which was listed as item 5 on the agenda for the Executive meeting on 22 April 2008, at page 11. The report presented the minutes of the recent meetings of the Local Development Framework (LDF) Working Group and the Social Inclusion Working Group and asked Members to consider the advice given by the Groups in their capacity as advisory bodies to the Executive.

Having discussed the issues set out in the report, the following comments were agreed:

The Shadow Executive:

- *Noted the minutes of the LDF Working Group.*
- *Expressed concern in relation to the survey conducted and whether it could be representative.*
- *Noted the low online response rate.*
- *Highlighted that “destination shopping” was important, particularly for peripheral streets.*
- *Were pleased to note some successes with the Social Inclusion Working Group, particularly the away day.*
- *Noted that the youth connection was still missing and expressed disappointment that the Executive Member had failed to address this.*
- *Also noted that the promised youth event had not taken place.*
- *Highlighted that voting rights and the number of councillors represented were still issues that needed to be addressed.*

- RESOLVED: (i) That the Executive be asked to take the above comments into account when considering this item.
- (ii) That the item not be called in.

202. CARBON MANAGEMENT PROGRAMME – STRATEGY AND IMPLEMENTATION PLAN

The Shadow Executive considered a report which was listed as item 6 on the agenda for the Executive meeting on 22 April 2008, at page 27. The report presented for approval the Strategy and Implementation Plan for the Local Authority Carbon Management Programme, which set targets for reduction of carbon dioxide emissions from City of York Council activities and outlined a project structure enabling these targets to be achieved.

Having discussed the issues set out in the report, the following comments were agreed:

The Shadow Executive:

- *Welcomed the report and noted that it was produced following the Labour manifesto commitment to a climate change strategy and the policy consensus.*
- *Expressed concerns regarding whether staffing provision was sufficient to accomplish the plan, particularly in the light of problems implementing the Green Travel Plan.*
- *Noted that the Eco-Depot payback time had not been calculated and that “failures” of various initiatives at the Eco-Depot were not mentioned.*
- *Acknowledged the challenge of reducing carbon emissions of housing stock and highlighted the need for an emphasis on carbon savings, not necessarily cost savings.*
- *Expressed the view that the Plan was a reasonable start but not adventurous enough when projects which were already committed to were taken out.*
- *Reminded the report authors and the Executive that the Labour Group were no longer participants at Group Leaders’ Meetings and that this forum was not an adequate form of consultation.*
- *Noted that the report did not reflect the Council’s total impact, in terms of purchase of services and goods, staff travel to work and housing stock.*
- *Highlighted that the Council would be in new buildings in 2050 and that targets set needed to take this into account.*
- *Noted the need for private housing and commercial sector initiatives to reduce the overall carbon footprint for York and also the need to take account of re-fitting of buildings vacated by the Council.*
- *Expressed the view that there was not adequate school representation on the forum and that the target set for the new Joseph Rowntree School was poor.*
- *Highlighted that the Member Champion with responsibility for the environment was not mentioned in the report.*
- *Reminded the Executive of the Sustainable Procurement Scrutiny Report.*

RESOLVED: (i) That the Executive be asked to take the above comments into account when considering this item.

(ii) That the item not be called in.

203. RESULT OF REGIONAL TRANSPORT BOARD CAPITAL BIDS AND APPLICATION FOR USE OF CONTINGENCY FUNDS

The Shadow Executive considered a report which was listed as item 7 on the agenda for the Executive meeting on 22 April 2008, at page 93. The report provided details of the results of the Regional Transport Board meeting on 4 April, which assessed bids from Local Authorities in the region for funds to undertake major schemes, and sought approval for the release of funds from reserves to progress the development of the Access York bid.

Having discussed the issues set out in the report, the following comments were agreed:

The Shadow Executive:

- *Welcomed the decision of the Regional Transport Board, demonstrating the success of cross-party support and the meeting with Rosie Winterton.*
- *Supported the use of the contingency fund.*
- *Reminded the Executive of their previous comments, regarding expectations for the Outer Ring Road bid.*

RESOLVED: (i) That the Executive be asked to take the above comments into account when considering this item.

(ii) That the item not be called in.

204. HIGHWAYS SCRUTINY FINAL REPORT

The Shadow Executive considered a report which was listed as item 8 on the agenda for the Executive meeting on 22 April 2008, at page 101. The report presented the final reports for parts A and B of the Highways Ad-hoc Scrutiny Review and asked the Executive to approve the recommendations previously agreed by Scrutiny Management Committee.

Having discussed the issues set out in the report, the following comments were agreed:

The Shadow Executive:

- *Noted the recommendations.*
- *Expressed concern regarding the length of time it had taken to bring the recommendations forward.*
- *Expressed the view that the report was not well set out, was difficult to read and not as coherent as it might have been.*
- *Highlighted that the highway maintenance budget was less than in the final year of the Labour administration.*

RESOLVED: (i) That the Executive be asked to take the above comments into account when considering this item.

- (ii) That the item not be called in.

205. ICT PROCUREMENT FOR THE NEW JOSEPH ROWNTREE SCHOOL

The Shadow Executive received a briefing on an item of urgent business, relating to ICT procurement for the new Joseph Rowntree School, which the Chair of the Executive had agreed to consider at the Executive meeting on 22 April 2008.

Having received the briefing, the following comments were agreed:

The Shadow Executive:

- *Would provide comments to the Executive, if needed, after they had seen the report.*

RESOLVED: (i) That the Executive be asked to take the above comments into account when considering this item.

- (ii) That the item not be called in.

Cllr Scott, Chair

[The meeting started at 3.15 pm and finished at 3.30 pm].

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Shadow Executive

30th April 2008

Joint report of the Director of Neighbourhood Services and the Chief Superintendent North Yorkshire Police (Area Commander) York Area

Safer Neighbourhoods

Summary

1. At their meeting on 2 April 2008, the Shadow Executive requested a report from the Director of Neighbourhood Services and the Area Commander for North Yorkshire Police that *"...audits the implementation of the Safer Neighbourhoods agenda by North Yorkshire Police and CYC"*.
2. It was requested that *"...the report should address attendance by Safer Neighbourhood Policing Team, and relevant CYC staff at Ward Planning meetings. The report should also set out the level of support for Ward Planning meetings by the Neighbourhood Management Unit (NMU) and/or Safer York Partnership."*

Background

3. In September 2005, the Safer York Partnership (SYP) and North Yorkshire Police (NYP) piloted neighbourhood policing in five wards of the city: Micklegate, Clifton, Heworth, Woodthorpe & Dringhouses and Westfield.
4. This pilot was evaluated by the SYP and the following problems were identified with the model used:-
 - The questionnaire signposted residents to select key crime types that are being addressed through SYP task groups as priorities
 - Lack of detail on locations/victims/offenders from the consultation data that could be used for problem solving
 - Resourcing issues, ie sustaining support from within the CYC Neighbourhood Management Unit, the CYC Street Environment Service (SES), and SYP
5. In April 2006 NYP implemented neighbourhood policing across the force. Resourcing and deployment issues resulted in the conclusion that it would not be possible to develop the pilot in York beyond the original five wards.
6. In December 2006, NYP reviewed its neighbourhood policing structure in the Central Area, and fully staffed neighbourhood policing teams have been in place throughout the City of York area since January 2007.

Development of consultation and problem solving models

7. The model adopted for the pilot of neighbourhood policing was based on the 'National Reassurance Policing model' and involved a seven step process : from data analysis, through consultation and problem solving, to feedback. In order to utilise existing structures where possible, the problem solving stage of the model was conducted through the ward planning meetings, and chaired by elected members and comprised of officers from the NMU, NYP, SES, Housing estate managers and other partners where appropriate. (Ward planning team meetings, which are cross cutting department/organisational problem solving groups aimed at tackling issues in the community which cannot be solved by individuals alone, have been in place since 2003.) Discussion of neighbourhood policing issues were distinguished from the broader Ward planning agenda by calling these meetings a "Joint Action Group" (JAG). These JAG meetings were additional to the ward planning meetings, and were either scheduled as a separate meeting on a separate date, or back to back on the same date. SYP also attended early meetings in the 5 pilot wards in order to carry out an evaluation of the neighbourhood policing process.
8. As mentioned above, this JAG model proved to impact significantly on the workload and resources of those services involved in ward planning meetings. For example, there was an expectation that NMU officers would organise, attend and provide secretariat support to the JAG meetings.
9. Whilst this model did have some success in the five pilot wards, it was clear that it could not be sustained across eighteen ward areas, particularly where it could mean attendance at many more additional meetings by the officers.
10. In addition to the resourcing issue, neighbourhood policing team (NPT) inspectors raised concerns about the community consultation process and the suitability of JAGs as the mechanism to carry out intelligence led problem solving. The questionnaire based consultation was based on questions used in the British Crime survey and asked respondents to pick from a list of crime and disorder problems, to identify the issues of greatest concern in their neighbourhood. Because this list included burglary and vehicle crime, it was clear that respondents were choosing these because they assumed that they are serious and therefore issues that they would wish the police to be addressing. However, analysis of local data showed that in some of these areas, numbers of actual incidents of these crime types were low.
11. Major crime types such as vehicle crime and burglary are tackled through SYP's tactical task groups, creating potential for duplication of effort where these crimes were raised at Ward level. In addition, the use of JAG groups as problem solving groups did not address the need for flexibility of membership to include those who could best contribute.

12. Following the identification of these problems, SYP developed a revised consultation model involving specially convened Police and Community Together (PACT) meetings where an open question of “what are the problems in your neighbourhood?” could be asked of local residents from those listed, they could then vote for the three policing priorities they would like to see addressed. This model was piloted in Clifton, Haxby and Wiggington and Westfield/Woodthorpe & Dringhouses.
13. Following the PACT meetings, SYP convened a problem solving meeting to tackle the priorities identified. These meetings involved representatives of a variety of services and agencies who could assist in addressing each of the priorities.
14. Whilst this model enabled a more accurate diagnosis of neighbourhood problems, it was clear that SYP did not have the resources within its small staffing structure to support this process as a stand-alone model in each of the 18 ward areas. Neither did SYP have the capacity to co-ordinate, develop and support multi-agency problem solving meetings in each ward area.

Striking the balance between demand and resource

15. Neighbourhood policing had to be implemented in all wards of the city by April 2008. This included a model to identify policing priorities and a means of working in partnership with other agencies to resolve them. Under the National Minimum Standards, Crime & Disorder Reduction Partnerships (CDRPs) need to be able to demonstrate greater accountability to the community and to hold “Face the Public” sessions to provide feedback on actions taken to address crime and disorder.
16. Local Authorities are also required to demonstrate greater accountability to the community and in York we have neighbourhood action plans (NAPs) in place as a vehicle by which to engage and develop the community’s priorities. This work, undertaken by the NMU has produced NAPs for all 18 ward areas of the city. Following consultation with the community, community safety has been identified as a top priority for all but one ward.

A new model for Safer Neighbourhoods

17. The SYP, formerly situated within the Chief Executives Directorate, is now managed within the Neighbourhood Services Directorate and The Director of the SYP reports directly to the Assistant Director – Neighbourhoods and Community Safety.
18. The PACT meeting model worked well as a means of understanding the true nature of neighbourhood problems. It also provided a better and welcome interface between the police and local residents and enabled SNT officers to gain better quality intelligence and detail about the community safety problems that affect quality of life for residents. However, the meetings were chaired by SYP to ensure that they were not

dominated by complaints about police performance/response and the cost of venue hire was met by SYP. This was not sustainable in the long term due to the availability/workload of staff in the SYP team.

19. Ward Committee meetings are held quarterly in each of the wards. Attendance at the meetings are affected by the type of agenda and any ward committee events/issues/speakers of interest to the community. Given that consultation for the NAPs identified community safety as a priority and attendance at PACTs was good, it is logical to assume that discussion of policing priorities could increase attendance at ward committees if they were to be used as the vehicle for identifying public priorities. As an agreed agenda item policing priorities are able to be identified and feedback given through the cycle of ward committee meetings during the year.
20. Ward committees are chaired by elected members, therefore use of these meetings for identifying policing priorities would continue to offer independency in the chairing plus this process ensures that elected members are fully engaged and informed in the prioritisation process.
21. SYP's role is to facilitate multi-agency long term problem solving to tackle crime and disorder. It has accountability at all levels from community through to the Local Strategic Partnership. SYP's strength is its ability to use intelligence led processes to target resources to areas/problems of greatest need. However, it is a small team and unable to take on the role of managing individual problem solving groups for each ward. Furthermore, CDRP partners engaged in problem solving do not have the resources to attend individual problem solving meetings in each of the 18 ward areas.
22. The initial pilot of neighbourhood policing identified flaws in the use of additional ward planning meetings convened as JAGs fulfilling the function of multi-agency problem solving meetings. The meetings already had a full agenda, always beyond the concept of the JAGs. The introduction of NAPs, and their ongoing development, provides an enhanced framework under which ward wide issues, can be covered in the ward planning meetings as they assume a performance management function in respect of the entire content of the NAPs.
23. The pilot PACTs identified some commonality within the problems identified in each of the three areas e.g. Under age alcohol consumption and graffiti. There is also commonality between the priorities identified and some work already being addressed through SYP's multi-agency task groups e.g. speeding traffic was identified in two PACTs and is being addressed through the Road Safety Task Group. Therefore, the following assumptions can be made:
 - a) There are some common themes identified across clusters of wards within the 18;

- b) Some problems identified through consultation are already being addressed through SYP task groups;
 - c) Some problems will be unique to a ward and require a specially convened meeting.
24. Policing priorities for each ward, as identified through the ward committee, are passed to SYP. SYP is then best placed to determine which of these problems are common across a number of wards; which need to be addressed through existing task groups; and which require an 'individual' approach. SYP is then in the best position to ensure that these problems are routed through one of these processes and, where necessary, a specially convened meeting is set up comprised of those partners who can actively contribute to resolving the problem. This model is represented in the flowchart at Annex One.
25. SNTs are core members of ward planning meetings and attend Ward Committees. Therefore, they are best placed to take ownership of the community safety priorities, ensuring that feedback is given as part of the NAPs monitoring process at the ward planning meetings, to the public at the ward committees and through the ward newsletters 'Your Ward'. SYP's role is to ensure problems are routed to the most appropriate problem solving group, to provide data and information to assist problem solving and to provide the accountability structure whereby partners are held to account for their contributions to problem solving. Individual roles and responsibilities are outlined in Annex Two.

Conclusions

26. Neighbourhood Action Plans are now in place for all wards of the city and provide the means by which community priorities are identified and addressed. Elected members have ownership of this process and a performance management structure is in place through the ward planning meetings. Community safety has been identified in all but one ward as a priority and the policing priorities sit within this section of the NAPs.
27. The resource levels of SYP are finite and neighbourhood policing is just one area of work that they support.
28. Using ward committees to identify community safety priorities under the overall neighbourhood management process will strengthen the role of ward committees and over time, may well help to increase attendance as the community sees these meetings as the forum in which to raise their problems.
29. SYP's role as a facilitator of partnership problem solving, places it in the best position to ensure that community safety problems are referred to the most appropriate problem solving group and its accountability structure provides the means by which partners are held to account for their part in contributing to actions to address them

30. Ward planning meetings provide the mechanism by which elected members, local authority and the police can ensure that actions are being taken to address the priorities identified in the NAPs. In order to do this their function is extended beyond the JAG concept to encompass the full range of priorities in NAPs and as such the term JAG is no longer used.

Member Approval

31. This new neighbourhood policing and community engagement model was approved by the CDRP board on 30th July 2007, and at a meeting of the Executive Member for Neighbourhood and Advisory Panel on 17th October 2007. It also formed part of an Annex, and was agreed by the Executive in a report on Safe City, on 26th February 2008.

Attendance and Support

32. Members requested that this report should set out (a) level of attendance by Safer Neighbourhood Policing Team, and relevant CYC staff at Ward Planning meetings. They also requested that report should also set out (b) the level of support for Ward Planning meetings by NMU and SYP.

(a) Level of attendance by SNT and relevant CYC staff at Ward Planning meetings

Ward Committee Meetings

33. Officers from NMU organise, attend, arrange for others to attend and facilitate all ward committee meetings. Officers from SNT also attend all ward committee meetings. Officers from SYP only attend ward committee meetings if there is a particular reason for them to do so. At the Ward Committees, the officers from the SNT update those present on current policing activity and crime levels. During these meetings the public are encouraged to discuss the current issues facing them and their communities. At the end of the meeting a set of policing priorities is arrived at, which can be tackled in a variety of ways. If it is an issue of widespread concern it may well be tackled through one of the SYP task groups. If it is a localised issue the police will seek to tackle it in the most appropriate way, and in partnership with the most appropriate agencies. Other CYC staff – Planners, Highway officers etc, will attend ward committees if they are asked to do so, or if they themselves wish to bring items/issues/information to the local community, for example, if there was a particular local concern that required their attendance to address/explore, or if they wished to seek the community's views on some local development.

Ward Planning Meetings

34. Ward Planning meetings are different from ward committee meetings. Officers from SYP would not normally attend these meetings unless there was a particular reason for them to do so. The facilitation, organisation,

and attendance at these meetings are part of the core functions of NMU officers. They are responsible for inviting other partners/officers to attend so that a multi-agency approach can be taken to any ward based issues. The NMU officers co-ordinate actions and if necessary signpost issues that may arise relating to any service/agency outside those present at the ward planning team meetings. As part of the agreed neighbourhood policing and community engagement model the local Safer Neighbourhoods Teams are required to attend. This would normally be the relevant sergeant, and their role is to provide feedback on policing activity in the ward and give progress reports on partnership problem solving that is addressing the community safety problems highlighted through community consultation. Attendance by SNT is mandatory and if the sergeant is not available, a PC, or on rare occasions, a PCSO may attend.

35. It has not been possible to obtain a record of the level of attendance by NPT at ward planning meetings. It is recognised that attendance at ward planning meetings by police staff across the City has not been consistent; some ward planning team meetings are held regularly and are well attended, others less so. Feedback suggests that this may be due to unforeseen operational circumstances as detailed in Para 36 below, and that in some cases, there may have been insufficient communication or notice provided to the NPT at short notice. If the system is to work better, then it is recommended that ward planning team meetings have a more rigid forward plan timetable, than at present, to enable partners to diary the attendance at meetings with more certainty.
36. There are occasional operational or resource demands that mean that the local NPT cannot attend ward planning meetings. Such circumstances would be a requirement to respond to an incident, high levels of absence within a particular SNT or an operational requirement that made attendance impossible by a particular SNT

(b) Level of Support for ward Planning meetings by NMU and SYP

37. Two of the core functions of the NMU are to attend, facilitate, arrange, and support ward committees, whether a traditional public meeting or an event led ward committee meeting, and similarly, they do this for ward planning meetings. As described above they are responsible for inviting other partners/officers so that a multi-agency approach can be taken to any ward based issues. NMU officers co-ordinate actions and if necessary signpost issues that may arise relating to any service/agency outside those present at the ward planning team meetings. As the attendance of the SNTs are mandatory at the ward planning meetings the NMU officers do not take the police issues away to resolve with the police. However the NMU officers do play a pivotal role in co-ordinating actions to resolve other ward issues raised. Safer York Partnership's attendance at ward planning meetings during the piloting of neighbourhood policing was in an evaluation capacity. The Director of SYP meets monthly with the SNT Inspectors to ensure the community engagement and problem solving

model is working and to feed any problems issues through the SYP accountability structure.

Crime Figures

38. The current model of neighbourhood policing and engagement, whilst not solely responsible for reductions in crime across all crime types, has supported and helped target activity. This has resulted in 1833 less victims of crime in the city over the last twelve months.

Consultation

39. This report is a joint report between the officers of the City of York Council, and the North Yorkshire Police. Consultation has taken place in order to produce this report.

Options

40. Not applicable, the report is for information only.

Analysis

41. Not applicable, the report is for information only.

Corporate Priorities

42. The actions described meet the council priority to:

Reduce the perceived impact of violent, aggressive, and nuisance behaviour on people in York.

Implications

43. None – the report is for information only.

Risk Management

44. Not applicable, the report is for information only.

Recommendations

45. Members are asked to note the report.

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Report Approved

Date 20/04/2008

Specialist Implications Officer(s)

None

Wards Affected:

All

All

For further information please contact the author of the report

Background Papers:

Safe City Executive Report – 25/3/08

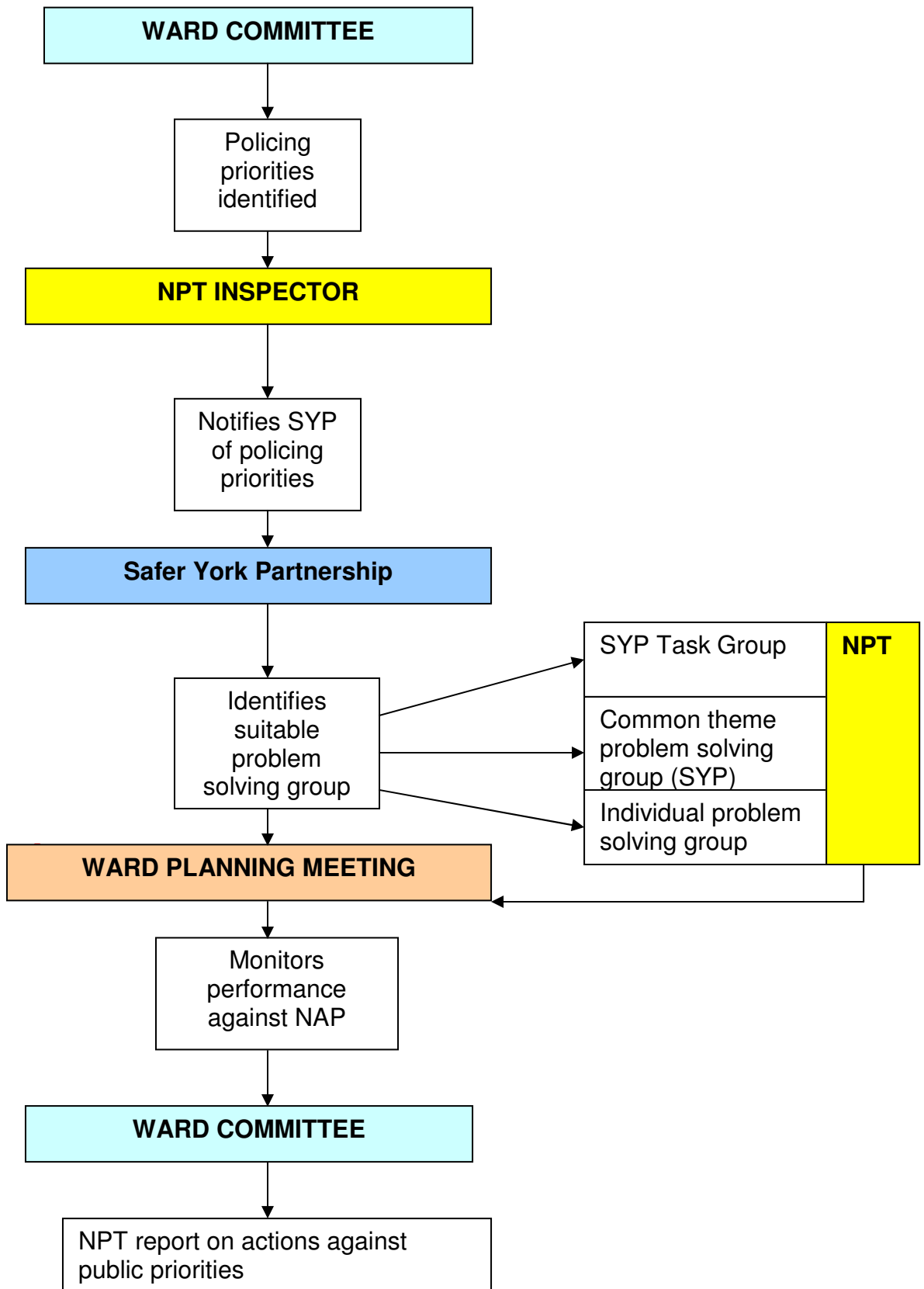
Annexes

Annex One - Community Engagement and Feedback model schematic

Annex Two – Roles and Responsibilities

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COMMUNITY ENGAGEMENT & PROBLEM SOLVING



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ROLES & RESPONSIBILITIES

NEIGHBOURHOOD MANAGEMENT UNIT CYC

- Ownership of NAP process
- Ensure Identification of policing priorities is on ward committee agenda
- Ensure NPTs are provided with dates for ward committees and ward planning meetings
- Administration of ward planning team meetings
- Assist with feedback to community on actions through ward newsletters, ward committee meetings, residents associations etc.

NEIGHBOURHOOD POLICING TEAM

- Attendance at ward committees
- Attendance at ward planning meetings
- Inspectors provide SYP with list of policing priorities for each ward
- Inspectors attend fortnightly tasking & co-ordination
- Inspectors attend SYP task groups where work is ongoing in their area
- Manage problem solving groups convened for addressing policing priorities that do not sit with SYP task groups
- Meet monthly with SYP and Head of NMU to monitor process

SAFER YORK PARTNERSHIP

- Identify how policing priorities are to be addressed eg. Through task group, by developing a problem solving group for common themes across several wards or by developing a unique problem solving group
- Provide and analyse data multi-agency data and information needed to address policing priorities
- Contribute to tasking and co-ordination process
- Provide funding to support NPT initiatives through SSCF
- Monitor overall process as part of partnership performance management through the Executive

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**Briefing Note for the Shadow Executive
Community Sports Stadium – 30/4/08**

The Shadow Executive asked for information covering the following issues:

- 1) The background and need for change of location for York City Football Club.
- 2) All options including sites that have been identified as potential relocation sites, identifying clearly these, which are under consideration, these which have been rejected together with the reasons why, additional sites that may be considered suitable.
- 3) Details of all meetings within the past 12 months between Officers and / or Council Members representing the Council with the Football Club and any other interested parties. Summaries and the purpose of those meeting to be identified.
- 4) Details of the implications of moving to a community stadium, including the current location of the Rugby Club and other sporting activities currently taking place at the Huntington Stadium.
- 5) The financial implications to the City of York in relation to each and every option that it is considered feasible to be pursued.

1. Background And Need For The Change Of Location For The York City Football Club.

The present ground is not in a particularly good state of repair. It has relatively poor access. It has very limited opportunities to generate commercial income on match days due to lack of catering outlets, space and executive facilities. As a potential community asset the current ground is not used for the vast majority of days in the year.

In addition to the above the pitch has had problems in the past leading to postponements and the ground does not represent a modern, attractive family environment.

However the overriding reasons for a move are in my view financial. It is no secret that the Club is losing money on an annual basis and has been financially supported for the last 3-4 years by the McGill family via JM Packaging. It is difficult to see how the Club could survive in its present location on a full time playing basis, without significant annual revenue funding from a 'benefactor'.

2. Site Options

It's is of course the Football Club's responsibility to identify potential sites, access their suitability and do designs and seek planning permission. The Club have been doing this, but as you would expect no site within the City comes without some problems that need to be considered and resolved. To my knowledge some level of consideration has been given to seven potential sites. These are owned by a variety of freeholders and leaseholders and I do not have permission from the freeholders and leaseholder to disclose the sites. Two site options are obvious and these are Huntington Stadium and redeveloping Bootham Crescent. Neither of these would be favoured options and may well not be feasible.

The types of issues that need to be considered for any site are capital cost, ongoing revenue costs and income generation, access, transport, local residents, design, sustainability, location etc.

3. Details of Meeting

Not all Officers keep diaries going back 12 months and not all meetings are planned, many happening in an ad hoc way at business or social events. The Officers involved with meetings have principally been Bill Woolley and myself (Simon Wiles). Other Officers involved have been Charlie Croft and both the former and current Chief Executive.

Bill Woolley and I have either separately or together met representative of the Rugby Club, the Football Club, landowners, leaseholders, developers / builders on a significant number of occasions. No minutes have been kept of any of these meetings as they were mainly fact finding and exploratory.

Bill Woolley has diary dates of meetings on 11/10/2007, 18/12/2007, 04/03/2008, 01/04/2008 and 11/04/2008.

I have records of meetings on 07/11/2007, 19/11/2007, 26/11/2007, 13/12/2007, 04/03/2008, 01/04/2008 and 11/04/2008.

It is certain that there have been more meetings than this. Whilst I can't answer for Members meetings, Cllr Steve Galloway has confirmed that he has had several informal meetings and discussions and he was present at least 2 of the meetings listed above, but has not been present at most of them.

The purpose of all the meetings has been to identify options and the best route forward for the provision of facilities for professional sports such as Football and Rugby within the City. The intention is to bring a report before a cross party committee within the next week or two setting out all the issues and the role that each party needs to play in bringing about a successful solution.

4. Implications Of Moving To A New Stadium

It is my opinion that it is desirable to have a new stadium shared by the Rugby League and the Football Club. This is both desirable for asset / community use reasons and financial reasons.

The Rugby Club has a number of drawbacks at the existing ground and these include no access to bar or catering income, inadequate disabled facilities, other operational problems and a lease which only runs until 2012.

Rugby League and Football how have complementary seasons, which would allow year round use of the joint Stadium together with other community uses. There are numerous issues to resolve relating to Stadium management, income from advertising, scheduling, training facilities etc, but in principle a joint stadium makes considerable sense. One of the main issues is that two sets of assets currently owned by the Football Club and the Council / leaseholders could be combined into one with consequent savings on repairs, running costs and improved income generation. More detail is currently being worked on for the forthcoming report.

5. The Financial Implications To The Council

In reality it is unlikely that more than one or two feasible options will be identified. Once they are all implications will be identified before Councillors are formally asked to back a scheme.

The issues to be addressed include not only the capital costs of the Stadium, but future running costs and the revenue issues that face the Football Club before they can move to a new Stadium.

I am working to certain financial parameters in identifying what support the Council could potentially give to a new Stadium scheme in terms of capital, revenue and project support. In doing this work I am only identifying options that involve use of resources that have not been generated from Council Taxpayers and the use of Huntington Stadium or part of it's asset value.